Case 2:21-cv-02095-KJM-AC Document 1 Filed 11/11/21 Page 1 of 37 Evan C. Nelson, Esq. (SBN 172957) 1 LAW OFFICE OF EVAN C. NELSON 1261 Locust Street, No. 191 2 Walnut Creek, CA 94596-4509 Tel: 925-247-8992 3 Email: evancnelson.law@gmail.com Attorneys for Plaintiff Daniel Alweiss 4 5 6 7 UNITED STATES DISTRICT COURT 8 EASTERN DISTRICT OF CALIFORNIA 9 SACRAMENTO DIVISION 10 11 Case No. DANIEL ALWEISS, COMPLAINT FOR DAMAGES AND 12 Plaintiffs, DECLARATORY AND INJUNCTIVE RELIEF; DEMAND FOR JURY TRIAL 13 v. 1. Viol. of Fourteenth Amendment-14 **Equal Protection** 2. Viol. of Fourteenth Amendment-**CITY OF SACRAMENTO; MARIO** 15 **State Created Danger-Delib. Indiff.** LARA; SHANNON BROWN; CHRIS 3. Violation of Procedural Due Process **CONLIN; UNNAMED CITY OF** 16 4. Violation of Substantive Due Process SACRAMENTO POLICE OFFICERS NOS 5. Violation of Privileges and Immunities 1-3; LARRY K. JOYNER; ST. PAUL 17 6. First Amendment Retaliation **CHURCH OF GOD-CHRIST: FIRST STEP** 7. Viol. of Fourth Amendment-**COMMUNITIES-THE GROVE; PG&E;** 18 **Unreasonable Seizure** and DOES 1-25, 8. Viol. of Fifth Amendment-Taking 19 **Without Just Compensation** Defendants, **Inverse Condemnation** 20 10. Dangerous Cond. of Public Property 11. Nuisance – Private 12. Nuisance – Public (Civ. Code, §3493) 21 13. Negligence-Government Defendants 22 14. Negligence-Non-Governmental **Defendants-Premises Liability** 23 15. Breach of Mandatory Duty 16. Declaratory Judgment 24 25 INTRODUCTION Johnston Park is a city park in the City of Sacramento, which has been turned into squalor 26 27 housing, with severe blight and toxic nuisance conditions, over the last 3 years in direct violation 28 of the Municipal Code, and many other laws. 1

Trash, open fires, burned-out cars, dis-assembled cars, explosions, violent vagrancy, open sewage, raw trash, drug use, drug dealing, heroin needles, stolen property, fuel, oil, toxic utility poles, and fixed residential structures have been open, known and continuous conditions, from as people living in this park, and adjacent open area, for the last 3+ years. All Defendants know this, and all of it violates the Sacramento Municipal Code, as well as many other laws.

CITY DEFENDANTS do not tolerate this in other City Parks or land they own, but intentionally treat the once beautiful Johnston Park, and related open areas, as a containment area for blight, squalor, violent vagrancy, drug addicts, and psychiatric residents.

Defendants created an apocalypse in this park, it harms the majority black and brown neighbors on Eleanor Avenue, damages Plaintiff and his abutting parcel, and destroyed Plaintiff's ability to develop his lot for its intended purpose.

Defendants ignore the reality they created, and resulting harm. CITY OF SACRAMENTO has a \$1.3 billion annual budget but uses Johnston Park as a free open-air residential camping facility in squalor, for its unwanted drug addicts, psychiatric impaired residents, vagrants and homeless residents; at the expense of the adjacent working class neighborhood and Plaintiff.

PARTIES

- 1. Plaintiff Daniel Alweiss, is a resident of the State of California and owner of the 2.35 acre parcel at 245 Eleanor Avenue, within the City of Sacramento (PLAINTIFF'S PARCEL).
- 2. Defendant City of Sacramento, is a municipal corporation, under the laws of the State of California, and which is located within this Court's Eastern District. It also represents itself to be a "person," for application of State of California law, in this Court. See, *City of Sacramento v. Wells Fargo & Co.*, USDC-Eastern Dist., Case No. 2:18-cv-00416-KJM-AC, 50:10-12 (2018). For purposes of section 1983, all allegations against it are based on execution of its policy or custom from which Plaintiffs have suffered injury, and is considered a "person," under *Monell v. Department of Social Services of City of New York*, 436 U.S. 658, 688,694(1978). Defendant City of Sacramento owns Johnston Park, Eleanor Avenue, and approximately 6 feet of frontage along Eleanor Avenue in front of Plaintiff's Parcel, and all land bordering Plaintiff's Parcel immediately east and north.

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- 3. Defendant Mario Lara, is the Director of City of Sacramento Parks Department, such department is formally identified as Youth, Parks and Community Enrichment Department, for the City of Sacramento (City Parks).
 - 4. Defendant Shannon Brown, is the Interim Director of City Parks.
- 5. Defendant Chris Conlin, is the Assistant City Manager responsible for management of City Parks, for the City of Sacramento.
- 6. Defendants UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3 are three City of Sacramento Police officers whose true identities are known to the City of Sacramento. These officers broke into Plaintiff's secured lot on the evening of May 23, 2021, and this complaint will be amended to name their true names in later DOE-amendments.
- 7. Defendant Larry K. Joyner owns and/or operates one or more open lots adjacent to the park, abutting its eastern border, and where squalor housing and its related nuisances have been an open and obvious condition for the last 3+ years.
- 8. Defendant St. Paul Church of God-Christ owns and/or operates one or more open lots adjacent to the park, abutting its eastern border, and where squalor housing and its related nuisances have been an open and obvious condition for the last 3+ years.
- 9. First Step Communities-The Grove owns and/or operates one or more open lots adjacent to the park, abutting its eastern border, and where squalor housing and its related nuisances have been an open and obvious condition for the last 3+ years, and /or creates squalor conditions in Johnson Park. Defendants Larry K. Joyner, St. Paul Church of God-Christ, First Step Communities-The Grove shall be referred to collectively as "CHURCH DEFENDANTS."
- 10. PG&E owns the curtilage open area along the southern border of Johnston Park, and where squalor housing and its related nuisances have been an open and obvious condition for the last 3+ years.
- At all times herein mentioned, Defendants, and each of them, were the supervisors, agents, servants, employees, and joint venturers of each of the remaining Defendants, and were at all times herein mentioned acting within the course, scope, and purpose of said agency, employment, business, and joint venture.

- 12. To the extent conduct and omissions alleged herein were perpetrated by one or more of the defendants, the remaining defendants confirmed and ratified said conduct and omissions. All allegations made in this complaint to any act or omission on the part of a defendant or defendants shall also be deemed to refer to the act and/or omission of each Defendant. At all relevant times, Defendants and each of them were the knowing agents and/or alter egos of one another.
- 13. Defendants and each of their officers, directors and managing agents directed, approved and/or ratified the conduct of each and of their co-defendants, agents and employees, as is more fully alleged herein.

JURISDICTION

14. This action arises under Title 42 of the United States Code, Sections 1983.

Jurisdiction is conferred upon this Court by Title 28 of the United States Code, Sections 1331 and 1343 under federal question jurisdiction. This Court has supplemental jurisdiction over California state-law claims brought in this case pursuant to 28 U.S.C. section 1367. The unlawful acts and practices alleged herein occurred in the City of Sacramento, which is within this judicial district.

VENUE

15. Plaintiff owns real property in this district and was harmed in this district. The basis of this claim arose in this district, Defendant City of Sacramento, is a municipal corporation within this district, and all Defendants are employed in this district and/or engaged in actions giving rise to this case within this district. Venue is proper in the Eastern District.

FACTS

- 16. On January 15, 2016, Plaintiff purchased APN: 263-0110-036 ("PLAINTIFF'S PARCEL") for valuable consideration. A Grant Deed conveying this parcel to Plaintiff was filed with the Sacramento County Recorder's Office on January 15, 2016.
- 17. On February 17, 2016, Plaintiff sent a letter to CITY OF SACRAMENTO expressly advising it of the borders of his lot, and objecting to the CITY OF SACRAMENTO's trespass onto his land. On February 19, 2016, Plaintiff emailed the CITY OF SACRAMENTO a complete

topographic survey of PLAINTIFF'S PARCEL. From February 19, 2016 to the current, the
CITY OF SACRAMENTO has had actual knowledge of the topographic survey for
PLAINTIFF'S PARCEL, its related property boundaries, and actual knowledge that the area
directly behind PLAINTIFF'S PARCEL is CITY OF SACRAMENTO's Johnston Park property.
CITY OF SACRAMENTO has actual knowledge the abutting land behind PLAINTIFF'S
PARCEL (immediately north) is Johnston Park property.

- 18. Shortly before June 10, 2018, Plaintiff observed the CITY OF SACRAMENTO digging into his property and attempting to install new water lines. Plaintiff promptly objected in an email to CITY OF SACRAMENTO employees on June 10, 2018. On June 22, 2018, Plaintiff met with CITY OF SACRAMENTO employees and showed them the topographic survey of PLAINTIFF'S PARCEL and indicated the CITY OF SACRAMENTO was trespassing onto his lot, and expressly physically showed them the area directly behind PLAINTIFF'S PARCEL is CITY OF SACRAMENTO's Johnston Park property. Plaintiff asserted his private property rights.
- 19. On March 15, 2019, Plaintiff submitted a Conditional Use Permit application with the CITY OF SACRAMENTO's Community Development Department (Planning Department), to build an assisted living facility for low-income seniors. As part of this process, plaintiff submitted a site plan showing the site and location of the building on his property. The Planning Department then solicited input from other City departments on the site plan.
- 20. On April 19, 2019, the CITY OF SACRAMENTO asserted they have various trespassing pipes running through PLAINTIFF'S PARCEL without consent or privilege, or any valid easement. The CITY OF SACRAMENTO demanded Plaintiff grant it an easement for its offending pipes, without compensation. In response, Plaintiff asserted his Constitutional rights.
- 21. The CITY OF SACRAMENTO has written Plaintiff informing him that Eleanor Avenue from in front of his property and running through the remainder of the park is not a public right of way, and is City Park property. CITY OF SACRAMENTO indicated to Plaintiff that he would have to negotiate for access to Eleanor Avenue. Plaintiff objected, asserted his legal right of access to Eleanor Avenue, and indicated he would not pay for access to the road.

- 22. From 2018 to the current, City Parks has allowed squalor residential structures on its Johnston Park property along the rear border with PLAINTIFF'S PARCEL, and along Eleanor Avenue, within Johnston Park, and have knowingly allowed the severe blight and nuisance conditions in Johnston Park.
- 23. From 2018 to the current, Defendants Larry K. Joyner, St. Paul Church of God-Christ, First Step Communities-The Grove (collectively "CHURCH DEFENDANTS") and Defendant PG&E have knowingly and intentionally allowed squalor residential structures, with vagrancy, fires, trash, sewage, burned-out vehicles, vehicle and trailer parking, fetid conditions, severe blight and nuisance conditions on their open-space property along the borders of Johnston Park. CHURCH DEFENDANTS and PG&E have actual knowledge of these conditions on their property and/or their curtilage for which they are responsible.
- 24. Plaintiff and his neighbors have notified City of Sacramento Police, City Park Rangers, City Park maintenance workers, and the City of Sacramento 311 Center many times of the squalor residential structures on its Johnston Park property along the rear border with PLAINTIFF'S PARCEL, and along Eleanor Avenue, within Johnston Park, and of the severe blight and nuisance conditions in Johnston Park.
- 25. City of Sacramento Police, City Park Rangers, City Park maintenance workers, and the City of Sacramento 311 Center have actual knowledge of the squalor residential structures on its Johnston Park property along the rear border with plaintiff's parcel, and along Eleanor Avenue, within Johnston Park, and of the severe blight and nuisance conditions in Johnston Park.
- 26. The CITY OF SACRAMENTO's response to Plaintiff and his neighbors' complaints for allowing Johnston Park to remain squalor residential housing, with severe blight and nuisance conditions is as follows:
- a. 2018 to 2020: "Rents are high these people have no place to go," and "there needs to be more than 8 people living together," so we are not going to do anything.
- b. 2020-2021: "It's Covid we can't do anything," so we are not going to do anything.
 - c. Current: "It's not Park property," so we are not going to do anything.

Plaintiff and his neighbors received some form of the above excuses from the CITY OF SACRAMENTO to their many complaints over the last 3 years.

- 27. Of all the residents on Eleanor Avenue, 90+ percent are either African American (black), Latino (brown), or undocumented. The over-whelming majority of them have complained to the City of Sacramento about the squalor housing, severe blight and nuisance conditions in Johnston Park over the last 3+ years.
- 28. Of all the people who used Johnston Park in its pre-squalor condition, 95% of park users were either black or brown. The majority of residents in the area who previously used Johnston Park in its pre-squalor condition, no longer go to the park, in its current state.
- 29. Defendants have actual notice of these conditions on their property, all of them know it is a nuisance and none of them do anything about it.
- 30. CITY OF SACRAMENTO intentionally treats Johnston Park as a *de facto* residential facility for its drug addicts and/or psychiatrically impaired people to live, in an open-air environment. However, CITY OF SACRAMENTO provides no running water, electricity, bathing facilities, toilets, trash, security, sanitary conditions, social services, medical services, drug counseling, or any psychiatric care to these people. These people live in squalor in Johnston Park, and CITY OF SACRAMENTO knows it. The open sewage and fetid trash in the park is a toxic condition, which is open to park patrons and to children in the park.
- 31. Squalor residents living in Johnston Park, and the adjacent open private property on its borders, regularly defecate, urinate, bath, and burn items on the park. And they have been doing so continuously, since 2018. These squalor residents regularly create open sewage, and fetid trash in the park. The stench from the squalor residents living in Johnston Park is overwhelming to Plaintiff and his workers when they are on PLAINTIFF'S PARCEL. Additionally, squalor residents living in Johnston Park run electric generators continuously and burn toxic items which impairs Plaintiff's ability to breath, and have damage Plaintiff's health.
- 32. In 2018, Plaintiff requested CITY OF SACRAMENTO remove approximately 10 toxic utility poles lying on the ground, behind PLAINTIFF'S PARCEL and on Johnston Park property. These logs are believed to contain pentachlorophenol, which dramatically increases the

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27 28 risk of cancer in children who use the park. Additionally, this is a clear, open and obvious fire hazard, and has been so for the last 5 years. The City of Sacramento Fire Marshal appears to ignore this fire hazard on city property, but surprisingly pays attention to fire hazards on PLAINTIFF'S PARCEL, less than 10 feet away.

- Plaintiff has been attacked four times by armed squalor residents living in Johnston Park, and its two open areas on its borders. Plaintiff and/or others notified the City of Sacramento Police on each of these occasions. As a result, Plaintiff has suffered emotional distress and diminished value of his land and inability to build an assisted living facility for low-income seniors, as he had planned.
- CITY OF SACRAMENTO, Mario Lara, as Director of City of Sacramento Parks Department, Shannon Brown Interim City Parks Director, Chris Conlin, as the Assistant City Manager responsible for management of City Parks, and additional unnamed City Park administrators and individuals in management, all of whom having been sued herein as DOES 1-20, had and continue to have, actual knowledge of the squalor residences living in Johnston Park, and of the severe blight and toxic nuisance conditions in Johnston Park. These Defendants have a pattern and practice of intentionally treating Johnston Park differently than other parks in the City of Sacramento, either intentionally to treat black and brown residents who use the park and live on Eleanor Avenue differently, or have implemented policies and procedures which cause a disparate impact on such individuals.
- 35. Defendants Mario Lara, Shannon Brown, Chris Conlin, and additional unnamed City Park administrators and individuals in management, all of whom having been sued herein as DOES 1-20, had and continue to have, knowingly and intentionally created, or allowed to be created, squalor housing in Johnston Park, and severe blight and toxic nuisance conditions in Johnston Park. These Defendants have knowingly done so despite such actions being in direct violation of the Municipal Code, State law, and State regulations; and Plaintiff and his neighbors repeatedly complaining. These Defendants have engaged in conduct that was despicable, oppressive and malicious; and betrayed their obligation and duty to the people of the City of Sacramento. Such conduct was intended to intentionally harm Plaintiff and his neighbors. Also,

such conduct was intended to punish Plaintiff for: (1) not granting the City of Sacramento a free easement in his land; (2) requesting the City of Sacramento pay for taking his and using his land; and, (3) because Plaintiff complained about the squalor conditions in the park when they first started. Such conduct justifies an award of exemplary damages against these Defendants, in a substantial sum appropriate to punish and make an example of them to other municipal employees throughout the State of California.

- 36. On May 23, 2021, at approximately 2:00 a.m., unidentified City of Sacrament Police Officers Nos. 1-3, congregated at the entry of PLAINTIFF'S PARCEL. The perimeter of this land is fully fenced, and enclosed by a 6-foot high field fence and chain-link fence, with interior barbed-wire lining the top. The entry has a custom-made sliding gate door, with a heavy-duty chain and pad-lock. The officers were masked, unidentifiable, did not have their names visible, and had a police K-9 dog with them.
- 37. Plaintiff's neighbor heard the commotion and came out to see if he could help the officers and show them how to access the area of City of Sacramento's Johnston Park, where the officers indicated they wanted to go. The area of Johnston Park where the officers intended to go was readily accessible on the western border of PLAINTIFF'S PARCEL, and the openair eastern alley-way, immediately adjacent to the eastern border of PLAINTIFF'S PARCEL.
- 38. The officers refused his input, cut the chain and lock, then broke the sliding door open. In so doing, they damaged Plaintiff's custom sliding door. These officers and K-9 then came onto claimant's property after breaking the entry gate, and used his land to get a closer view of Johnston Park behind PLAINTIFF'S PARCEL. These officers then drove their vehicle around the interior perimeter of claimant's 2.35 acre parcel. Plaintiff observed these tire treads and drive patterns on his land. After, the officers left claimant's property, they left the gate unlocked and broken. As a result, vagrants dumped trash inside PLAINTIFF'S PARCEL and vandalized his landscaping.

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EXHAUSTION

39. Exhaustion is not a prerequisite to an action under 42 U.S.C. section 1983. To the extent Plaintiffs make claims under state law, a timely claim has been submitted to Defendants, and has been exhausted.

FIRST CLAIM

42 U.S.C. § 1983-Fourteenth Amendment Equal Protection
[Against All CITY DEFENDANTS and DOES 1-25]

- 40. Plaintiff re-alleges and incorporates paragraphs 1-39, as though set forth herein.
- 41. Under title 42, section 1983, PLAINTIFF asserts a violation of the Fourteenth Amendment to the United States Constitution, as depriving him of equal protection of the laws. CITY DEFENDANTS unfairly apply Municipal Code sections to keep squalor housing and violent vagrant tenants from living in City Parks, and being de facto park residents, in wealthier and non-Black and non-Brown neighborhoods throughout the City of Sacramento, but intentionally treat Johnston Park as a squalor residence for violent vagrants, drug addicts, and psychiatrically impaired residents to live in because the majority of people who live on Eleanor Avenue are black or brown, and not politically connected like the residents who live near William Land Park (Land Park District) or near East Portal Park or McKinley Park (East Sacramento District). CITY DEFENDANTS also unfairly refuse to apply its Municipal Code sections, which bar squalor residences for vagrants to live in Johnston Park, when Plaintiff and his neighbors complain MANY TIMES for direct enforcement, but they vigorously and robustly apply such laws when neighbors to William Land Park, East Portal Park or McKinley Park make the same complaints. Plaintiff and his neighbors are treated differently than park neighbors in wealthier non-black and non-brown neighborhoods.
 - 42. <u>Disparate Impact-Suspect Class-Neighborhood Is Majority Black and Brown</u>
 (Strict Scrutiny)
- a. The racially disparate impacts of the City of Sacramento's previous Equal Protection Clause violations has persisted because it continues to treat majority black and brown neighborhoods differently, as is evidenced by it treating Johnston Park as squalor housing for its

unwanted vagrancy, and not equally allowing the same level of squalor housing and violent vagrancy in other parks where it is majority not black and brown. Evidence will clearly show CITY DEFENDANTS will not tolerate squalor housing and violent vagrant tenants to live in William Land Park, East Portal Park or McKinley Park; but they will allow such in Johnston Park, despite such squalor conditions which violate the Municipal Code. Such policy has a clear disparate impact on PLAINTIFF and neighboring homeowners on Eleanor Avenue, who are majority black and brown people. As a result, CITY DEFENDANTS have an obligation to eradicate those impacts, and treat Johnston Park, which serves majority black and brown residents equally like Land Park, East Portal Park or McKinley Park. *Swann v. Charlotte-Mecklenburg Bd. of Ed.*, 402 U.S. 1, 15 (1971). To do otherwise is a *per se* "vestige[] of state-imposed segregation." *Id.*

- b. PLAINTIFF, and neighboring homeowners on Eleanor Avenue, are landowners and/or residents within a majority black and brown neighborhood; and have complained many times about the level of squalor housing and violent vagrancy on Johnston Park property over the last four years, by tenants of CITY DEFENDANTS who have continuously lived in Johnston Park. CITY DEFENDANTS have not taken any action to remove squalor housing from Johnston Park property. Defendants City of Sacramento Parks employees and Park Rangers pass by this squalor housing on park property daily, fully know about it, and do nothing about it. CITY DEFENDANTS, including City Park employees, Park Rangers, Police Department and Fire Department are, and have been, at the squalor housing on Johnston Park either on a daily or weekly basis, over the past 4+ years. Park Rangers falsely claim the squalor housing is not on Park property but rather adjacent private property. That is not true, Plaintiff has shown a land survey to City Parks officials indicating otherwise in 2016, and City of Sacramento Parks employees know that. CITY DEFENDANTS also falsely tell neighboring homeowners on Eleanor Avenue that the squalor housing is not on Park property but rather PG&E property.
- c. CITY DEFENDANTS do not apply quality of life and City Park rules equally, and consciously choose not to apply those laws to Johnston Park because the community it serves is majority black and brown. PLAINTIFF, and his neighbors, are entitled to have anti-vagrancy,

quality of life laws, and the Municipal Code applied equally to Johnston Park, as are applied in other parks throughout the City of Sacramento which do not serve majority black and brown neighborhoods. CITY DEFENDANTS' policy of consciously allowing squalor housing and vagrancy in Johnston Park over the last four years, has a disparate impact on black and brown people who live in the neighborhood; and the City does this intentionally. CITY DEFENDANTS treat Johnston Park differently than other park property because it serves majority black and brown people, in a *de facto* "separate but equal" policy, which is impermissible. *Brown v. Board of Ed. of Topeka, Shawnee County, Kan.*, 347 U.S. 483, 495 (1954).

43. <u>Unique Treatment as a Class of One Claim</u>

(Rational Basis Scrutiny)

- a. PLAINTIFF, as a "class of one," "alleges that []he has been intentionally treated differently [by CITY DEFENDANTS] from others similarly situated and that there is no rational basis for the difference in treatment." *Village of Willowbrook v. Olech*, 528 U.S. 562, 564 (2000). The Supreme Court has stated "the purpose of the equal protection clause of the Fourteenth Amendment is to secure every person within the State's jurisdiction against intentional and arbitrary discrimination, whether occasioned by express terms of a statute or by its improper execution through duly constituted agents." *Id.* When a municipality treats plaintiff differently than "other similarly situated property owners," and acts in an "irrational and wholly arbitrary" manner, then plaintiff's "traditional equal protection" rights are violated. *Id.*
- b. Here, CITY DEFENDANTS intentionally failed to apply the Municipal Code to Johnston Park when Plaintiff and his neighbors made their many complaints, but when neighbors to William Land Park, East Portal Park or McKinley Park make the same complaints, the Municipal Code is magically applied with vigor. PLAINTIFF was, and continues to be, (1) treated differently by CITY DEFENDANTS than other similarly situated persons, (2) the difference in treatment was intentional, and (3) there was no rational basis for the difference in treatment. *Gerawan Farming, Inc. v. Agricultural Labor Relations Bd.*, 3 Cal.5th 1118, 1144 (2017).

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As a direct and proximate result of Defendants' failure to equally apply laws, squalor 44. housing and violent vagrancy conditions have existed in Johnston Park continuously since 2017.

As a result of such conduct, plaintiff has been damaged. Plaintiff, has been forced to install a costly gate, suffered toxic breathing impairment from sewage and burning in the park, inability to use his land, as intended, due to the nuisance created by Defendants on Johnston Park, and an inability to use Johnston Park which serves his community.

SECOND CLAIM

- 42 U.S.C. § 1983-Fourteenth Amendment State Created Danger-Deliberate Indifference [Against CITY DEFENDANTS and DOES 1-25]
 - 46. Plaintiff re-alleges and incorporates paragraphs 1-45, as though set forth herein.
- 47. Under title 42, section 1983, PLAINTIFF asserts a violation of the Fourteenth Amendment to the United States Constitution, as CITY DEFENDANTS have created the danger from violent vagrants, drug addicts, and psychiatrically impaired residents who are squalor residents in Johnston Park, because they intentionally allow them to live in Johnston Park, and are deliberately indifferent to the dangers such squalor residences pose to PLAINTIFF and his neighbors on Eleanor Avenue. CITY DEFENDANTS, as part of a municipality, may be responsible for deliberate indifference when they disregard a known, or obvious consequence of their actions. Board of County Com'rs of Bryan County, Okl. v. Brown, 520 U.S. 397, 410 (1997).
- PLAINTIFF has been physically attacked and threatened with violence numerous times from squalor residents living in Johnston Park, his property has repeatedly been vandalized and stolen by squalor residents living in Johnston Park, the air he breathes on his property is regularly heavily contaminated from trash, fires, continuously running generators and engines, and sewage reeking so as to create a clear public health danger in violation of a multiple of health quality laws. Likewise, neighbors have been equally attacked and have had their property vandalized and stolen many times from the squalor residents living in Johnson Park. All of the residents on Eleanor Avenue are afraid of Johnston Park's squalor residents, and are afraid to go into the park.

- 49. Most of the squalor residents living in Johnston Park have noticeable and obvious psychiatric conditions and violent propensities. The squalor residents living in Johnston Park live in fetid conditions without running water, sewage facilities, or electricity. Johnston Park residents live in trash, open sewage, and are incubators for Nineteenth century diseases and a clear danger to PLAINTIFF when he is on his property. The squalor residents routinely use PLAINTIFF's fence to hang tarps, dry their clothes and to support their fixed housing structures. The City of Sacramento, its Park workers, Park Rangers, Police, and Fire Department are all well-aware of these unsanitary and dangerous living conditions, on City of Sacramento Park Property, and their impact to public health.
- 50. PLAINTIFF and his Eleanor Avenue neighbors have called CITY DEFENDANTS many times to report the squalor, fires, trash, sewage, attacks, threats of violence, drug overdoses, used hypodermic needles, armed threats, explosions, and beatings. CITY DEFENDANTS are ALL well-aware of these conditions and are deliberately indifferent to the dangers to plaintiff and his neighbors on Eleanor Avenue. CITY DEFENDANTS treat Johnston Park as a third-world apocalypse.
- 51. CITY DEFENDANTS have acted with deliberate indifference to the known and very obvious dangers to PLAINTIFF from its squalor housing, with violent vagrants, on Johnston Park property, and it has actual knowledge about the obvious dangers its squalor residents pose to PLAINTIFF and other residents on Eleanor Avenue. *Patel v. Kent School Dist.*, 648 F.3d 965, 971, 972 (9th Cir. 2011); *L.W. v. Grubbs*, 92 F.3d 894, 900 (9th Cir. 1996). CITY DEFENDANTS' disregard for the safety of PLAINTIFF and his neighbors on Eleanor Avenue amounts to deliberate indifference. *Wood v. Ostrander*, 879 F.2d 583, 588 (9th Cir. 1989). This is especially true because CITY DEFENDANTS' action of intentionally allowing its squalor housing, with known violent and psychiatric vagrants, on its Johnston Park property, to fester over the last 4+ years has created and exposed PLAINTIFF and his neighbors on Eleanor Avenue to dangers and health risks which they would not have faced otherwise. *Kennedy v. City of Ridgefield*, 439 F.3d 1055, 1061 (9th Cir. 2006). The park has now become an incubator and habitat for squalor and vagrancy.

52. CITY DEFENDANTS have taken, and continue to take, affirmative action to create						
squalor housing on Johnston Park property, are well-aware the majority of its tenants are violent						
vagrants with clear and obvious psychiatric conditions. CITY DEFENDANTS have, and						
continue to allow it to exist in direct contravention of its own Municipal Code, and has been						
doing so for the last 4+ years. Action from CITY DEFENDANTS exposed, and continues to						
expose, PLAINTIFF and his neighbors on Eleanor Avenue to dangers and health risks which they						
would not otherwise face. CITY DEFENDANTS are well-aware of and have actual knowledge						
of the dangers from violence, theft, lack of sanitation, open sewage, trash, fires, explosions,						
psychiatric vagrancy, and extreme public health violations posed by its squalor tenants in						
Johnston Park. CITY DEFENDANTS are clearly indifferent to the harm and danger this poses to						
Plaintiff and his neighbors on Eleanor Avenue and are deliberately indifferent to that danger.						
Momox-Caselis v. Donohue, 987 F.3d 835, 845 (9th Cir. 2021). CITY DEFENDANTS have						
intentionally not applied Municipal Code sections 12.52.010-040, 12.72.020, 12.72.060,						
12.72.090 and many other municipal, county and state laws related to camping, vagrancy, fires,						
trash, sewage, park operation, explosions, fires near natural gas storage facilities, public property,						
wood piles, etc., despite PLAINTIFF and many residents on Eleanor Avenue asking for such laws						
to be enforced in Johnston Park.						

- 53. As a direct and proximate result of Defendants' deliberate indifference, squalor housing and vagrancy conditions have existed continuously since 2017.
- 54. As a result of such conduct, Plaintiff has been damaged. Plaintiff has been forced to install a costly gate, suffered toxic breathing impairment from sewage and burning in the park, inability to use his land as intended due to the nuisance created by Defendants on Johnston Park, emotional distress, and an inability to use Johnston Park which serves his community.

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THIRD CLAIM

42 U.S.C. § 1983-Procedural Due Process

(Failure to Follow Process and Failure to Give Notice)

[Against CITY DEFENDANTS, CITY OF SACRAMENTO and UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3, and DOES 1-25]

- 55. PLAINTIFF re-alleges and incorporates Paragraphs 1-54, as though set forth herein.
- 56. Under title 42, section 1983, PLAINTIFF asserts violations of the 5th and 14th Amendments to the United States Constitution, as depriving him of property, without due process of law (procedural due process).
- Within constitutional "due process of law," PLAINTIFF has a constitutional right of procedural due process for CITY DEFENDANTS to follow the process which exists (Municipal Code sections 12.52.010-040, 12.72.020, 12.72.060, 12.72.090 and many other municipal, county and state laws related to camping, vagrancy, fires, trash, sewage, park operation, explosions, fires near natural gas storage facilities, public property, etc.), and to give any notice of its intentional efforts to not apply such laws to the extent it creates a harm on its property which damages and harms PLAINTIFF and neighbors on Eleanor Avenue. The Constitution requires that government action must be the result of adequate procedures.
- The Supreme Court has "emphasized time and again that the touchstone of due process is protection of the individual against arbitrary action of government," specifically when "the fault lies in a denial of fundamental procedural fairness." County of Sacramento v. Lewis 523 U.S. 833, 845–846 (1998). PLAINTIFF has "the expectancy" CITY DEFENDANTS will follow clear, unambiguous, and direct applicable laws as relates to its park property; and "this expectancy is entitled to some modicum of due process protection. Saleeby v. State Bar, 39 Cal.3d 547, 564 (1985), citing Perry v. Sindermann, 408 U.S. 593, 599-603 (1972).
- In analyzing whether a "protectable interest exists," this court determines if such were created and their dimensions [] defined by existing rules or understandings that stem from an independent source such as state law—rules or understandings that secure certain benefits and that support claims of entitlement to those benefits." Id. at 564. "A person's interest in a benefit

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27 28 is a 'property' interest for due process purposes if there are such rules or mutually explicit understandings that support his claim of entitlement to the benefit and that he may invoke at a hearing." Perry v. Sindermann, 408 U.S. 593, 601 (1972).

- PLAINTIFF, as a neighbor to Johnston Park and City taxpayer, has "a legitimate claim of entitlement" as a matter of "unwritten common law," based on "the existence of rules and understandings, promulgated and fostered by state officials, that may justify his legitimate claim of entitlement to" CITY DEFENDANTS following applicable law as relates to its park property. PLAINTIFF's "subjective 'expectancy' is protected by procedural due process," since his claim of such entitlement is "in light of the policies and practices of [the City of Sacramento]. *Id.* City of Sacramento landowners and taxpayers are entitled to have the CITY DEFENDANTS follow their own laws. Such entitlement is a valid expectancy, and a property interest subject to procedural due process rights.
- As an issue of first impression, PLAINTIFF advocates for his expectancy as a 61. property interest, under procedural due process, as follows: landowners in a municipality, have the property interest of an expectancy in the municipality to follow its clear and unambiguous laws applicable in its parks, and on its park property, to the same extent the municipality has in enforcing its laws and taxes on landowners in its municipality. As a matter of natural law, implicit in the consent of the governed, to be governed by CITY DEFENDANTS, is the expectancy of the CITY DEFENDANTS to follow their own governing law, and to be equally governed.
- PLAINTIFF is entitled to the procedural due process of "procedural fairness," which compels CITY DEFENDANTS to follow its applicable procedure of laws, which includes its clear and unambiguous laws applicable to Johnston Park.
- Likewise, at some point, CITY DEFENDANTS made a de facto determination to not apply clear, unambiguous, direct and applicable laws to Johnston Park, and such determination directly effects PLAINTIFF's property interest and the property interests of his neighbors on Eleanor Avenue. Neither PLAINTIFF or his neighbors on Eleanor Avenue received any notice of such determination, and there was no public hearing where CITY DEFENDANTS made such

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determination.

any notice to PLAINTIFF or his neighbors on Eleanor Avenue. Plaintiff is entitled to due process

CITY DEFENDANTS failed to follow the adequate procedures available or provide

of existing laws that are in place, and for them to be followed. CITY DEFENDANTS failed to

follow their own procedure and laws. Likewise, CITY OF SACRAMENTO and UNNAMED

CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3 failed to follow City laws and provide

notice and an opportunity to Plaintiff to be heard before destroying his property, trespassing onto

his land, and leaving the gate open.

65. As a direct and proximate result of CITY DEFENDANTS' failure to follow the process that was due and provide adequate notice procedures, squalor housing and vagrancy conditions have existed continuously for the last 4+ years.

66. As a result of such conduct, Plaintiff has been damaged. Plaintiff has been forced to install a costly gate, suffered toxic breathing impairment from sewage and burning in the park, inability to use his land as intended, due to the nuisance created by Defendants on Johnston Park, emotional distress, and an inability to use Johnston Park which serves his community.

FOURTH CLAIM

42 U.S.C. § 1983-Substantive Due Process

[Against CITY DEFENDANTS, CITY OF SACRAMENTO, UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3, and DOES 1-25]

- 67. PLAINTIFF re-alleges and incorporates Paragraph 1-66, as though set forth herein.
- 68. Under title 42, section 1983, PLAINTIFF asserts violations of the 5th and 14th Amendments to the United States Constitution, as depriving him of rights that are fundamental, and "implicit in the concept of ordered liberty." This includes the protection against "certain arbitrary, wrongful government actions regardless of the fairness of the procedures used to implement them." *Zinermon v. Burch*, 494 U.S. 113, 125 (1990).
- 69. Plaintiff's Substantive Due Process rights are "intended to secure the individual from the arbitrary exercise of the powers of government," and bars "certain government actions regardless of the fairness of the procedures used to implement them...to prevent governmental

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75. The class of citizens (Upper Class) who live near, are neighbors to, and/or enjoy					
William Land Park, East Portal Park or McKinley Park have the privileges of CITY					
DEFENDANTS following the Municipal Code and regulations applicable to these parks, which					
prohibit squalor residences, violent vagrancy, and <i>de facto</i> psychiatric residences in the park.					
However, PLAINTIFF and his neighbors (Lower Class), are the class of citizens who live near,					
are neighbors to, and/or enjoy Johnston Park, and are not entitled to the same privilege as the					
Upper Class. Namely, the privilege of CITY DEFENDANTS following the same Municipal					
Code and regulations applicable to Johnston Park. Likewise, CITY OF SACRAMENTO and					
UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3's, arbitrary action of					
destroying Plaintiff's property, trespassing on his land and leaving the gate open is a government					
action not done in upper class areas adjacent to William Land Park, East Portal Park or McKinley					
Park, but done to Plaintiff as a landowner in a "lower class" neighborhood, and such privilege of					
government upholding private property rights is not equally afforded to Plaintiff in his					
neighborhood. Plaintiff is entitled to the same privileges of private property rights as is enjoyed					
by the upper class living in the City of Sacramento.					
76. Such class distinctions are strictly barred under the 14th Amendment to the United					

76. Such class distinctions are strictly barred under the 14th Amendment to the United States Constitution, California Constitution article I, section 7, subdivision (b), and are an inherently repugnant act of CITY DEFENDANTS, CITY OF SACRAMENTO and UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3. As a result of such conduct, Plaintiff has been damaged.

SIXTH CLAIM

42 U.S.C. § 1983-First Amendment Retaliation)

[Against CITY DEFENDANTS and DOES 1-25]

- 77. PLAINTIFF re-alleges and incorporates Paragraph 1-76, as though set forth herein.
- 78. Under title 42, section 1983, PLAINTIFF asserts violations of the First Amendment to the United States Constitution, which bars CITY DEFENDANTS from retaliating against PLAINTIFF for his protected speech.

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- 79. The First Amendment forbids government officials from retaliating against individuals for speaking out. *Hartman v. Moore*, 547 U.S. 250, 256 (2006). To recover under § 1983 for such retaliation, Plaintiff must prove: (1) he engaged in constitutionally protected activity; (2) as a result, he was subjected to adverse action by the defendant that would chill a person of ordinary firmness from continuing to engage in the protected activity; and (3) there was a substantial causal relationship between the constitutionally protected activity and the adverse action. *Blair v. Bethel School Dist.* (9th Cir. 2010) 608 F.3d 540, 543.
- 80. Prior to June of 2018, Plaintiff provided CITY DEFENDANTS a copy of his topographic land survey which clearly set the borders of his property, with Johnston Park. In June of 2018, CITY DEFENDANTS dug a water line into and out of his parcel and ran it parallel with the Johnston Park pool. Plaintiff called a meeting with CITY DEFENDANTS at his land, physically showed them the property line, objected and asserted his private property rights, and gave them another copy of the land survey. At that time there was no housing or camping anywhere in Johnston Park. In the months following this meeting, an occasional trailer or tent would be seen in Johnston Park
- 81. In 2019, Plaintiff submitted a conditional use permit to CITY DEFENDANTS to build an assisted living facility for low-income seniors. In response to Plaintiff's application the CITY DEFENDANTS demanded, for free, a grant of pipe easements for the pipes it improperly ran on PLAINTIFF's PARCEL. Plaintiff rejected that demand and asserted his private property rights. Then CITY DEFENDANTS told Plaintiff Eleanor Avenue in front of his parcel by the gate was Johnston Park property, indicated it was not a public right of way, and that Plaintiff would have to "negotiate" with CITY DEFENDANTS to obtain access. Plaintiff strongly objected, indicated he would not pay, and stated that he had a right of access as a public right of way in front of his property. *McCandless v. City of Los Angeles* (1931) 214 Cal. 67, 71.
- 82. From that date forward the squalor housing became worse and remained on Johnston Park property. Plaintiff repeatedly called to complain about the squalor housing, trash, fires, open sewage, and toxic nuisances. CITY DEFENDANTS told Plaintiff there had to be at least 8 people in an encampment for enforcement; then the story changed to rents are high they

have no place to go; then it was Covid and the story was no enforcement during Covid; now the
latest version is falsely claiming that the squalor is not on Johnston Park property. Plaintiff's
CUP application for his senior housing project was fully completed and ready for a hearing as of
January 2020, but CITY OF SACRAMENTO refused to set it for a hearing, despite his many
requests for one.

83. Plaintiff engaged in constitutionally protected activity; as a result, he was subjected to adverse action by the CITY DEFENDANTS of turning Johnston Park into squalor housing immediately behind PLAINTIFF's PARCEL, and adverse action by CITY OF SACRAMENTO for refusing to set his CUP for a hearing. Such adverse actions were taken against Plaintiff to punish him for not giving CITY DEFENDANTS free easements and complaining about squalor and nuisances in Johnston Park, so as to chill a person of ordinary firmness from continuing to engage in the protected activity; and there was a substantial causal relationship between the constitutionally protected activity of not granting free easements and asserting private property rights and the adverse action of CITY DEFENDANTS turning Johnston Park into an apocalypse. CITY DEFENDANTS do not have any legitimate reason to not enforce the Municipal Code in Johnston Park and turn it into a mecca for squalor housing, or to not set Plaintiff's CUP application for a hearing, except to punish and crush Plaintiff.

84. As a direct and proximate result of such conduct, Plaintiff has been damaged.

SEVENTH CLAIM

42 U.S.C. § 1983-Fourth Amendment)

[Against CITY OF SACRAMENTO, UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3; and DOES 1-25]

- 85. PLAINTIFF re-alleges and incorporates Paragraph 1-84, as though set forth herein.
- 86. Under title 42, section 1983, PLAINTIFF asserts violations of the Fourth Amendment to the United States Constitution, which bars CITY OF SACRAMENTO and UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3 from unreasonable searches and seizures. On May 23, 2021, UNNAMED CITY OF SACRAMENTO POLICE OFFICERS NOS. 1-3, cut the lock and chain on his fenced property, damaged the custom-made sliding gate door, came

93. CITY OF SACRAMENTO's actions, determinations, and intent to locate squalor housing in Johnston Park with open sewage, trash, fires, etc., were all made for public use, are continuing actions, and were all a substantial cause of damage to PLAINTIFF and his neighboring parcel, and such damage was reasonably foreseeable. (Cal. Const., art. 1, §19.) CITY OF SACRAMENTO knew its actions would cause Plaintiff harm, and had notice its actions would do so.

94. Where government requires an owner to suffer a permanent physical invasion of his or her property, regardless of how minor, it must provide just compensation. *Lingle v. Chevron U.S.A. Inc.*, 544 U.S. 528, 538 (2005). "[A] property owner acquires an irrevocable right to just compensation immediately upon a taking." *Knick v. Township of Scott, Pennsylvania*, 139 S.Ct. 2162, 2172 (2019).

- 95. CITY OF SACRAMENTO owns Johnston Park and intentionally created the public project of squalor housing on its park property for the last 4+ years. This has created an open sewer, fires, trash, fetid conditions, generators continuously polluting exhaust, explosions, and vagrancy as discussed thus far. This has damaged Plaintiff and his neighboring parcel and diminished the value of his land, dramatically.
- 96. Plaintiff's property "has suffered a direct and peculiar and substantial burden as a result of" the CITY OF SACRAMENTO's squalor housing project in Johnston Park that it intentionally created, and "he has [] been in effect singled out to suffer the detrimental environmental effects of the enterprise," such "may be a burden unfairly and unconstitutionally imposed on Plaintiff. *Varjabedian v. City of Madera*, 20 Cal.3d 285, 298 (1977). Likewise, the CITY OF SACRAMENTO's "particularly oppressive acts" and unreasonable conduct were a "blight" or a "*de facto* taking" of Plaintiff's property, and "stigmatized it" so as to constitute a compensable taking of his property. *Klopping v. City of Whittier* (1972) 8 Cal.3d 39, 40.
- 97. Plaintiff claims "unique damage" to his property from CITY OF SACRAMENTO's squalor housing project in Johnston Park, and he "should be allowed to establish that [he] suffered a peculiar and substantial burden as a result of [his] proximity to [this housing project]," and, "compensation must be rationally related to the degree of harm suffered and will not be

dependent upon an arbitrary standard that is tied to a physical appropriation or chance location of plaintiff'[s] property." *Harding v. State of California ex rel. Dept. of Transportation* (1984) 159 Cal.App.3d 359, 367.

98. The cost of damage suffered by Plaintiff can be better absorbed by taxpayers as a whole, with less hardship, than if absorbed by plaintiff alone. Plaintiff receives no benefits (offsetting or otherwise) from the CITY OF SACRAMENTO's squalor housing project which is a public improvement on public property. This *de facto* housing project is intentionally designed and supported by CITY OF SACRAMENTO to house homeless people, drug addicts, and psychiatric residents of the City of Sacramento in squalor conditions.

There is no feasible alternative with less risk of damage to Plaintiff's property.

Plaintiff's damage is not a normal incident to property ownership, and if uncompensated, Plaintiff will contribute more than his fair share to the public undertaking. Housing homeless people, drug addicts, and psychiatric residents of the City of Sacramento, is a cost the City of Sacramento must pay, not Plaintiff. CITY OF SACRAMENTO's above acts and/or omissions, as deliberately planned and carried out by it, proximately caused direct physical damage to be suffered by Plaintiff. As a direct and proximate result of such conduct, Plaintiff has been damaged.

TENTH CLAIM

(Dangerous Condition of Public Property - Gov. Code §§ 835 & 840.2.)

[Against CITY OF SACRAMENTO, MARIO LARA, CHRIS CONLIN, SHANNON BROWN, and Does 1-25.]

99. PLAINTIFF re-alleges and incorporates paragraphs 1-98 as fully set forth herein.

100. CITY OF SACRAMENTO at all times owns, and is in full control over, its park property identified as Johnston Park. This includes the strip of Eleanor Avenue running through the park. The actual road from gate to gate on Eleanor Avenue, is park property as well, and City of Sacramento officials have indicated it is not a public right of way and is an internal City Park road, which is under City Park rules. All of the claims related to Johnston Park, are for "property of a public entity" which is owned and controlled by CITY OF SACRAMENTO. Cal. Gov. Code § 830 (c).

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1	101. CITY OF SACRAMENTO employees Mario Lara, as the Director of City of					
2	Sacramento Parks Department, Shannon Brown, as an Interim Director of City of Sacramento					
3	Parks Department, and Chris Conlin, as the Assistant City Manager responsible for managemen					
4	of City Parks, for the City of Sacramento, and other CITY OF SACRAMENTO employees have					
5	intentionally, directly, and knowingly created the condition of squalor housing in Johnston Park,					
6	allowed toxic trash, open sewage, fires, explosions, etc; have knowingly provided permanent					
7	housing to violent vagrants and have actual notice that the majority of their tenants living in this					
8	park have overt psychiatric conditions and drug addictions and are in desperate need of social					
9	services including psychiatric care and drug treatment. CITY OF SACRAMENTO employees					
10	have directly told their squalor tenants in Johnson Park to dump their raw trash and sewage in					
11	front of Plaintiff's land. The dangerous conditions in Johnston Park were, and continue to be,					
12	directly attributable wholly or in substantial part to negligence or wrongful acts of these CITY O					
13	SACRAMENTO employees and such employees had and continue to have the authority and the					
14	funds and other means immediately available to take alternative action which would not have					
15	created the dangerous conditions. Further, these employees had and continue to have the					
16	authority and responsibility to take adequate measures to protect against these dangerous					
17	conditions at the expense of the CITY OF SACRAMENTO, and the funds and other means for					
18	doing so were immediately available to them, and they had actual or constructive notice of these					
19	dangerous conditions under Section 840.4 a sufficient time prior to the alleged injuries to have					
20	taken measures to protect against the dangerous conditions. Cal. Gov. Code § 840.2.					
21	102. The "dangerous conditions" in Johnston Park are conditions of that property which					
22	create a substantial risk of injury when PLAINTIFF's PARCEL is used with due care and in a					
23	manner in which it is reasonably foreseeable that it will be used. Cal. Gov. Code § 840.2.					
24	Liability may be imposed for "dangerous conditions" of Johnston Park because defendants CITY					
25	OF SACRAMENTO, CITY DEFENDANTS, and their employees acted unreasonably in creating					
26	such "dangerous conditions," failing to remedy such "dangerous conditions," and/or failing to					

warn Plaintiff of such "dangerous conditions." Cal. Gov. Code § 830, Law Revision Commission

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Comments.

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"Adjacent property" as used in the definition of "dangerous condition" refers to the area that is exposed to the risk created by a dangerous condition of the public property. For example, the hazard created by a condition of public property may not be a hazard to persons using the public property itself, but may be a hazard to other property or to those using other property. A tree located on public property may have a decayed limb overhanging private property and creating a hazard to that property and the persons on it. Explosives on public property may create a hazard to a wide

103. The "dangerous conditions" need only be a danger that the law would redress if it

Cal. Gov. Code § 830, Law Revision Commission Comments.

area of private property adjacent to the public property.

were inflicted by a private person.

104. CITY OF SACRAMENTO's "own property may be considered dangerous if it creates a substantial risk of injury to adjacent property or to persons on adjacent property." Id. PLAINTIFF's PARCEL directly abuts Johnston Park. Numerous fixed structured squalor residences, built by Johnston Park tenants, directly abuts PLAINTIFF's PARCEL rear property line, and attach to his fence.

105. These dangerous conditions in Johnston Park create a substantial risk of injury to Plaintiff since he has been attacked numerous times by Johnston Park squalor tenants, who have been armed with knives and a baseball bat. Additionally, Plaintiff has been attacked by a Johnston Park squalor tenant's pit bull dog and called CITY OF SACRAMENTO Animal Control. ALL of these instances were promptly reported to defendant CITY OF SACRAMENTO. Johnston Park squalor tenants regularly dispose of their used hypodermic needles, feces, urine, food waste, and all other waste on PLAINTIFF'S PARCEL and at the front of his land. This is also regularly reported to defendant CITY OF SACRAMENTO. The fetid conditions from Johnston Park squalor tenants at the rear property line of PLAINTIFF's PARCEL regularly make him nauseous, and Johnston Park squalor tenants continuously running generators and starting fires impair Plaintiff's ability to breath and enjoy the rear half and front of his parcel. The conditions of Johnston Park squalor tenants create major dangerous public health concerns to Plaintiff. Johnston Park squalor tenants regularly engage in fires, explosions from vehicle fuel tanks, and burn cars in the park. Johnston Park squalor tenants regularly engage in fires adjacent to a very large PG&E natural gas storage facility on the southern border of Johnston Park. A clear pattern of past injuries and risks of injuries is sufficient to establish a substantial risk of

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1	injury.						
2	106. These dangerous conditions created reasonably foreseeable risks of the kind of						
3	injuries Plaintiff suffered, and were the proximate cause of Plaintiff's injuries and damages.						
4	These dangerous conditions were created by defendants CITY OF SACRAMENTO and its						
5	employees who were acting within the scope of their employment, and arose when its public						
6	property was used in a manner that was reasonably foreseeable based on their squalor housing in						
7	Johnston Park.						
8	107. As a direct and proximate result of such actions, Plaintiff has been damaged.						
9	<u>ELEVENTH CLAIM</u>						
10	(Nuisance – Private)						
11	[Against CITY OF SACRAMENTO, MARIO LARA, SHANNON BROWN, CHRIS CONLIN,						
12	CHURCH DEFENDANTS, PG&E, and Does 1-25.]						
13	108. Plaintiff re-alleges and incorporates paragraphs 1-107 as fully set forth herein.						
14	109. At all times below are the past and continuing nuisances, in which the CITY OF						
15	SACRAMENTO, MARIO LARA, CHRIS CONLIN, SHANNON BROWN, CHURCH						
16	DEFENDANTS, and PG&E have actual and/or constructive knowledge:						
17	a. Squalor housing, fetid conditions, open sewage, trash, stolen bicycles, stolen						
18	property, cars, burned-out cars, open fires, burning cars, gas tank explosions, intravenous drug						
19	use, drug sales, gas powered generators, toxic creosote logs, permanent fixed residential units not						
20	to building code, violent vagrancy, all along the rear of PLAINTIFF'S PARCEL inside Johnston						
21	Park, and along the rear corner and side of PLAINTIFF'S PARCEL outside of Johnston Park as						
22	to defendants CITY OF SACRAMENTO, MARIO LARA, SHANNON BROWN, CHRIS						
23	CONLIN, and CHURCH DEFENDANTS.						
24	b. Squalor housing, fetid conditions, open sewage, trash, stolen bicycles, stolen						
25	property, cars, burned-out cars, open fires, burning cars, gas tank explosions, intravenous drug						
26	use, drug sales, gas powered generators, toxic creosote logs, permanent fixed residential units not						
27	to building code, violent vagrancy, along the front and west side of PLAINTIFF's parcel inside						
28	Johnston Park, as to defendants CITY OF SACRAMENTO, MARIO LARA, CHRIS CONLIN,						

SHANNON BROWN, and PG&E.

been damaged.

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110. Plaintiff and/or his neighbors have notified all Defendants of the damage caused by

the nuisances and requested abatement. Defendants have refused, and continue to refuse to abate the nuisances. Such nuisances are a substantial factor and proximate cause in damaging, and continuing to damage Plaintiff. As a direct and proximate result of such actions, Plaintiff has

TWELFTH CLAIM

(Nuisance – Public [Civil Code section 3493])

[Against CITY OF SACRAMENTO, MARIO LARA, SHANNON BROWN, CHRIS CONLIN, CHURCH DEFENDANTS, and PG&E, and Does 1-25.]

- 111. PLAINTIFF re-alleges and incorporates paragraphs 1-110 as fully set forth herein.
- 112. At all times below are the past and continuing public nuisances, in which the CITY OF SACRAMENTO, MARIO LARA, CHRIS CONLIN, SHANNON BROWN, CHURCH DEFENDANTS, and PG&E have actual and/or constructive knowledge:
- a. Squalor housing, fetid conditions, open sewage, trash, stolen bicycles, stolen property, cars, burned-out cars, open fires, burning cars, gas tank explosions, intravenous drug use, drug sales, gas powered generators, toxic creosote logs, permanent fixed residential units not to building code, violent vagrancy, all along the rear of PLAINTIFF'S PARCEL inside Johnston Park, and along the rear corner and side of PLAINTIFF'S PARCEL outside of Johnston Park as to defendants CITY OF SACRAMENTO, MARIO LARA, SHANNON BROWN, CHRIS CONLIN, and CHURCH DEFENDANTS.
- b. Squalor housing, fetid conditions, open sewage, trash, stolen bicycles, stolen property, cars, burned-out cars, open fires, burning cars, gas tank explosions, intravenous drug use, drug sales, gas powered generators, toxic creosote logs, permanent fixed residential units not to building code, violent vagrancy, along the front and west side of PLAINTIFF's PARCEL inside Johnston Park, as to defendants CITY OF SACRAMENTO, MARIO LARA, SHANNON BROWN, CHRIS CONLIN, and PG&E.

- c. The above nuisance cause <u>special injury</u> to Plaintiff because his lot is physically closest to the nuisances described above and he directly sees, smells, breathes, and feels the overt physical effects from these nuisances like no other property owner. Although the entire neighborhood is affected by these nuisances, Plaintiff is affected by being specially injured as set forth above due to the proximity of his lot.
- 113. Plaintiff and his neighbors notified all Defendants of the damage caused by the nuisances and requested abatement. Defendants have refused, and continue to refuse to abate the nuisances. Such nuisances are a substantial factor in damaging, and continuing to damage Plaintiff. As a direct and proximate result of such actions, Plaintiff has been damaged.

THIRTEENTH CLAIM

Negligence

[Against CITY OF SACRAMENTO, MARIO LARA, SHANNON BROWN, CHRIS CONLIN and DOES 1-25]

- 114. Plaintiff re-alleges and incorporates Paragraphs 1-113, as though set forth herein.
- 115. Defendant CITY OF SACRAMENTO is a public entity vicariously liable for the following acts or omissions of its employees within the course and scope of their employment.

 Cal. Gov. Code, §§ 815.2, subd. (a), 820, subd. (a). Defendants MARIO LARA, SHANNON BROWN, CHRIS CONLIN, are liable for their negligence to the same extent as a private person.

 Cal. Gov. Code, § 820, subd. (a).
- 116. Defendants had a duty of due care to reasonably maintain Johnston Park in compliance with the clear and unambiguous rules applicable to the park as set forth in the Municipal Code and other quality of life and health codes, enforce all park rules, treat all parks equally, and to keep out squalor housing and prohibit vagrants, drug addicts, and psychiatrically impaired residents from permanently living there, and from its tenants doing the harmful actions alleged in earlier paragraphs.
- 117. Defendants breached that duty when they unreasonably allowed squalor housing to exist and continue to exist in Johnston Park with all of its related repugnance, failed to enforce the Municipal Code, failed to enforce City Park rules, intentionally treated Johnston Park differently

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124. Defendant PG&E, as a public utility, with a natural gas storage facility adjacent to Johnston Park has a higher duty of due care to keep squalor housing with its related fires, a safe distance from its explosive gas storage locations.

125. Defendants breached their duty when they intentionally, knowingly and purposefully allowed squalor housing, violent vagrancy and toxic nuisances to exist on its property and to have such residences as tenants on their property. Defendants are well-aware of the conduct of their tenants and the continuing damage they have caused PLAINTIFF, PLAINTIFF'S PARCEL and neighbors on Eleanor Avenue.

126. As a proximate result of such breaches, PLAINTIFF has been damaged from Defendants' squalor tenants on their property as set forth in the preceding paragraphs. Such breach was a substantial factor causing physical, emotional and property damage to Plaintiff. Such damage is subject to proof at trial.

FIFTHTEENTH CLAIM

(Breach of Mandatory Duty - Gov. Code § 815.6)

[Against CITY OF SACRAMENTO, and Does 1-25.]

- 127. Plaintiff re-alleges and incorporates paragraphs 1-126 as though set forth herein.
- 128. Defendant CITY OF SACRAMENTO had, and continues to have, a mandatory duty to:
 - a. Not allow any person to remain in Johnston Park if they fail to comply with all regulations set forth in the Municipal Code applicable to the park.
 (Municipal Code, § 12.72.020)
 - b. Not allow any person to erect temporary structures in Johnston Park.

 (Municipal Code, § 12.72.060(f)).
 - c. Not allow any person to dispose of trash in the park other than in a trash can, start or maintain fires in the park, drive vehicles in the park outside designated areas, or camp in the park without a permit. (Municipal Code, § 12.72.060(S), (T), (V), (W)).

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- d. Not allow any person to remain or loiter in Johnston Park before sunrise or after sunset. (Municipal Code, § 12.72.090(A)).
- e. Discharge sewage directly into the soil, the underground water table, or otherwise contaminate, pollute, and/or cause a nuisance in Johnston Park. Cal. Health & Saf. Code, §§ 5410, subds. (a-f), 5411; State Water Resources Control Board, Waste Discharge Regulation Order, 2006-0003, section C (1), (2).
- f. Not store flammable solids within 20 feet of a lot line or in a public area. Cal. Code of Regs., tit. 29, Part 9, § 3604.2.1.
- 129. Defendant CITY OF SACRAMENTO has, <u>and continues</u> to, through its tenants living in Johnston Park, discharge raw sewage from its tenants living in the park directly onto the park soil. Pursuant to Health and Safety Code sections 5410 subdivisions (a-f), and 5411 defendant CITY OF SACRAMENTO has, <u>and continues</u> to have, a mandatory duty to not have its residents living in Johnston Park discharge sewage in the park resulting in contamination, pollution, and/or a nuisance.
- 130. Applicable Health and Safety Code sections are designed to protect against untreated municipal sewage, and the resulting pollution, contamination, nuisance, and damage caused by defendant CITY OF SACRAMENTO and its tenants living in Johnston Park. Cal. Health & Saf. Code, §§ 5410, subds. (a-f), and 5411. Likewise, the above Municipal Code and State Regulation sections are designed to protect against the toxic nuisances now in Johnston Park.
- 131. Defendant CITY OF SACRAMENTO breached its mandatory duty by allowing its tenants living in Johnston Park to discharge untreated sewage, oil, and fuel directly onto the surface of Johnston Park, and engaged in the previously listed toxic nuisances. CITY OF SACRAMENTO has actual notice of this and it is open and obvious to any visual inspection of Johnston Park. Such breaches were, and continue to be a substantial factor in causing damage to Plaintiff, his neighboring parcel and his water table and sub-surface water, and garden.
- 132. Defendant CITY OF SACRAMENTO is strictly liable, and responsible for all testing and cleanup costs to Johnston Park and Plaintiff's neighboring parcel caused by its tenants' discharge of sewage, and the costs to clean up the toxic nuisances in Johnston Park.

Specifically, remnants from fires in the park, explosions from vehicle fuel tanks, and storage of combustible fuels and chemicals.

133. As a proximate result of such breaches, PLAINTIFF has been damaged from Defendants' squalor tenants on their property as set forth in the preceding paragraphs. Such breach was a substantial factor causing physical, emotional and property damage to Plaintiff. Such damage is subject to proof at trial.

SIXTEENTH CLAIM

(Declaratory Judgment)

[Against CITY OF SACRAMENTO, CHURCH DEFENDANTS and PG&E and Does 1-25.]

- 134. Plaintiff re-alleges and incorporates paragraphs 1-133 as though set forth herein.
- 135. Defendant CITY OF SACRAMENTO has not complied with its Municipal Code, and continues to not comply with its Municipal Code as relates to Johnston Park; creates and supports squalor housing in Johnston Park and uses Johnston Park as a *de facto* facility to house City of Sacramento residents in need of psychiatric and/or drug addiction care. Defendant CITY OF SACRAMENTO has a \$1.3 billion annual budget but uses Johnston Park as a free open-air containment site for its unwanted drug addicts, psychiatric impaired residents, vagrants and homeless residents, at the expense of a working class neighborhood and Plaintiff.
- 136. An actual controversy has arisen and now exists between the parties relating to Defendant CITY OF SACRAMENTO's non-compliance with its Municipal Code, applicable Constitutional law, and various state-law claims, and the legal rights and duties of Plaintiff and Defendant CITY OF SACRAMENTO as set forth in this complaint.
- 137. A declaratory judgment is necessary in that Plaintiff contends and Defendant CITY OF SACRAMENTO denies the following: Johnston Park has been and continues to be in direct violation of the Municipal Code for creating and supporting squalor housing in Johnston Park and Johnston Park acts as a *de facto* facility to house City of Sacramento residents in need of social services and/or psychiatric care. 28 USC § 2201(a) (Declaratory Judgment Act); Fed. R. Civ. Proc. 57; *Eastern Enterprises v. Apfel*, 524 U.S. 498, 521 (1998); *Bernhardt v. Los Angeles County*, 339 F.3d 920, 929 (9th Cir. 2003).

138. Plaintiff prays for declaratory judgment against Defendant CITY OF

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SACRAMENTO as follows:

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a. That the court declare the respective rights and duties of Plaintiff and Defendant CITY OF SACRAMENTO as relates Johnston Park being in direct violation of the Municipal Code for creating and supporting squalor housing on Johnston Park and Johnston Park acting as a de facto facility to house City of Sacramento residents in need of drug addiction and psychiatric care.

- b. This court order, subject to proof, Defendant CITY OF SACRAMENTO to allocate sufficient financial funds from its \$1.3 billion annual budget to house and treat all the current residents living in squalor housing in Johnston Park and provide the necessary social services and psychiatric and/or drug addiction care to all of those people. Alternatively, Plaintiff will seek an order for appointment of a receiver to seize the appropriate level of funds from the City of Sacramento's \$1.3 billion annual budget to provide care for the people currently living in Johnston Park.
- c. This court order, subject to proof, Defendant CITY OF SACRAMENTO to strictly follow its Municipal Code as relates to operations of Johnston Park, and provide 24-hour on site Park Rangers for the next 10 years to strictly enforce the Municipal Code and all City Park rules in Johnston Park at all times, subject to third-party monitoring funded by Defendant CITY OF SACRAMENTO, and to confirm Johnston Park receives the same resources, upkeep and attention as that received by City Parks in Upper Class neighborhoods in the City of Sacramento, and continuing jurisdiction of this court to confirm compliance.
- d. That Plaintiff be awarded all of his costs, expenses, pro se attorney time at the prevailing market rate, and attorney's fees incurred herein.
 - e. For such other relief as this court deems just and proper.
- 139. CHURCH DEFENDANTS and PG&E have not complied with applicable law as relates to the condition of their property or curtilage for which they are responsible. An actual controversy has arisen and now exists between these Defendants and Plaintiff, and their related legal rights and duties as set forth in this complaint. A declaratory judgment is necessary in that

Plaintiff contends that Defendants' property and/or curtilage for which they are responsible are in violation of the law. Plaintiff prays for declaratory judgment against these Defendants to make their property or curtilage for which they are responsible to be in full compliance with the law.

Wherefore, Plaintiff prays for judgment against Defendants as follows:

- 1. Damages of: (a) diminished value; (b) expert costs; (c) surveyor fees; (d) perimeter fence costs; (e) lost profits from losing ability to build Plaintiff's planned assisted living facility for low-income seniors; (f) emotional distress related to the annoyance, inconvenience, discomfort, distress, and mental anguish as a result of the facts alleged in this complaint; (g) sliding gate, chain and lock replacement costs; (h) development costs to date for building assisted living facility for low-income seniors; (i) holding costs; (j) expenses; (k) maintenance and upkeep; (l) taxes.
- 2. Damages of: (a) attorney's fees, (b) appraisal fees, (c) *pro se* attorney's fees at the prevailing market rate, and (d) other expert fees and all recoverable costs for the prosecution of this action, under Cal. Code of Civil Procedure sections 1036 and 1021.5, and other applicable federal authority.
 - 3. Damages of an order for abatement of nuisance, as for nuisance claims;
- 4. Damages of both preliminary injunctive relief and permanent injunctive relief because unless Defendants are enjoined from continuing their conduct, Plaintiff will continue to suffer irreparable injury. Plaintiff has no adequate remedy at law, and injunctive relief is authorized. Preliminary injunctive relief is necessary to avert the current and continuing harm to Plaintiff and his community on Eleanor Avenue. Judgment of a permanent injunction barring the City of Sacramento from engaging in such impermissible conduct in the future. *Bernhardt v. Los Angeles County*, 339 F.3d 920, 929 (9th Cir. 2003). Plaintiff will seek a preliminary injunction at the soonest time possible.
- 5. Damages of declaratory relief as set forth above. Declaratory relief as to the past and continuing improper actions of the Defendants, its/their impermissible conduct and a declaration of the rights and other legal relations of the interested parties. 28 USC § 2201(a) (Declaratory Judgment Act); Fed. R. Civ. Proc. 57; *Eastern Enterprises v. Apfel*, 524 U.S. 498, 521 (1998);

	Case 2:21-	-cv-02095-KJM-AC	Document 1 Fil	led 11/11/21 Page 37 of 37		
1	Bernhardt v. Los Angeles County, 339 F.3d 920, 929 (9th Cir. 2003).					
2	6. Exemplary damages against Defendants MARIO LARA, SHANNON BROWN					
3	CHRIS CONLIN and other additional unnamed City Park administrators and individuals in					
4	management, all of whom having been sued herein as DOES 1-20;					
5	7. Prejudgment and post-judgment interest;					
6	8. Reasonable attorneys' fees, <i>pro se</i> attorney time, expert fees and all costs of litigation					
7	pursuant to 42 U.S.C. § 1988, and Cal. Code of Civil Procedure § 1021.5. Party <i>pro se</i> attorney's					
8	fees under Leaf v. City of San Mateo (1984) 150 Cal.App.3d 1184, 1189, and Cal. Code of Civil					
9	Procedure sections 1036 and 1021.5, since a substantial benefit has been provided to the					
10	community, and other applicable federal authority.					
11	9.	Costs of suit; and,				
12	10.	Such other relief as th	ne Court deems just	and proper.		
13		I	REQUEST FOR JU	URY TRIAL		
14	Plaint	iff requests a jury tria	ıl. Fed. R. Civ. Prod	e. 38(b).		
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17				LAW OFFICE OF EVAN C. NELSON		
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19	Dated: November 11, 2021					
20				Evan C. Nelson, Esq. Attorneys for Plaintiff Daniel Alweiss		
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